

Message Text

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ORIGIN SCI-06

INFO OCT-01 EA-11 ISO-00 CEQ-02 EPA-04 AEC-11 AID-20

CIAE-00 COA-02 COME-00 DODE-00 EB-11 INR-10 IO-14

L-03 NSF-04 NSC-07 NSAE-00 PM-07 RSC-01 SS-20 SPC-03

FEA-02 OIC-04 /143 R

DRAFTED BY SCI/EN:GDKULICK:GMB

APPROVED BY SCI/EN:WCSALMON

EA/J:RDANKERT (DRAFT)

SCI/EN:WCTTRUEHEART

CEQ:WAHAYNE (DRAFT)

SCI/AE:RTWEBBER (DRAFT)

EPA/AI:WHMANSFIELD (PHONE)

AEC:AFRIEDMAN (INFO)

----- 017056

P 292203Z MAR 74

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

UNCLAS STATE 063735

E.O. 11652:

TAGS: SENV, OCON, JA

SUBJECT: MINISTERIAL CONFERENCE ON ENVIRONMENTAL POLLUTION

REF: A) TOKYO 3754, B) TOKYO 3298, C) TOKYO 2624, D) STATE 29497

SUMMARY: U.S. AGREES TO STAFF MEETING PRECEDING MINISTERIAL ON AGENDA, WE DO WISH TO DISCUSS ENVIRONMENTAL ASPECTS OF NUCLEAR ENERGY PROGRAM, PARTICULARLY OF LMFBR. ALSO CONTINUE TO BELIEVE THAT WHALES SHOULD BE INCLUDED IN DISCUSSIONS EVEN IF SUBJECT NOT INCLUDED ON AGENDA.

1. IN VIEW OF IMPORTANCE GOJ CLEARLY ATTACHES TO STAFF-LEVEL MEETING ON MAY 17-18 BEFORE MAIN MINISTERIAL CONFERENCE (REF A), U.S. AGREES TO PARTICIPATION IN SUCH MEETING.

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WE WOULD APPRECIATE RECEIVING SOONEST A DETAILED SCENARIO

COVERING PRELIMINARY STAFF MEETING AND MINISTERIAL MEETING
SO THAT WE WILL UNDERSTAND WHAT IS TO BE DISCUSSED IN EACH
AND PREPARE OUR TEAM ACCORDINGLY.

2. CONCERNING AGENDA (REF. B), U.S. BELIEVES FORMAT OF
GOJ STAFF-LEVEL PROPOSAL TRANSMITTED IN KRATZER-SALMON
LETTER OF 1/31/74, AS MODIFIED BY REF D, IS MORE COMPACT
AND MANAGEABLE THAN OUR ORIGINAL PROPOSAL (STATE 243238).
WE WOULD PROPOSE CONSOLIDATING TWO VERSIONS INTO SINGLE
AGENDA ALONG FOLLOWING LINES:

I. RECENT EVENTS AND DEVELOPMENTS IN ENVIRONMENTAL
PROTECTION.

II. PRESENT AND FUTURE TRENDS IN ENVIRONMENTAL POLICY.

A) ENVIRONMENTAL PROBLEMS RELATING TO ENERGY SOURCES AND
USE.

B) ADJUSTMENTS IN AIR POLLUTION CONTROL STRATEGIES AND
AUTOMOBILE POLLUTION CONTROL REQUIREMENTS.

C) REGULATIONS ON PERSISTENT TOXIC CHEMICALS.

D) ENVIRONMENTAL PROBLEMS OF FAST BREEDER NUCLEAR REACTOR
PROGRAM.

E) ECONOMIC GROWTH AND ENVIRONMENTAL PROTECTION POLICY.

F) LAND USE PLANNING.

G) ENVIRONMENTAL IMPACT ASSESSMENT.

III. COOPERATION BETWEEN U.S. AND JAPAN.

A) REVIEW AND EVALUATION OF ONGOING COOPERATION IN AIR
POLLUTION, WATER POLLUTION AND SOLID WASTE MANAGEMENT.

B) POSSIBLE NEW AREAS OF COOPERATION (FYI: EPA IS EX-
PLORING POSSIBILITY OF PROPOSING NEW COOPERATION IN ENERGY-
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RELATED ENVIRONMENTAL PROBLEMS. DOES GOJ HAVE ANY IDEAS?
END FYI).

C) POSSIBLE BILATERAL AGREEMENT.

IV. MULTILATERAL COOPERATION.

A) STEPS TO ENCOURAGE RATIFICATION OF EXISTING CONVENTIONS:

ENDANGERED SPECIES, OCEAN DUMPING, WORLD HERITAGE TRUST,
AND IMCO MARINE POLLUTION CONVENTIONS.

B) UN ENVIRONMENT PROGRAMME.

C) INTERNATIONAL WHALING COMMISSION.

3. UNDER AGENDA ITEM II-D (REF B), CEQ, IN CONNECTION WITH
IS REVIEW OF ENVIRONMENTAL IMPACT ASSESSMENT OF THE LMFBR,
IS INTERESTED IN DISCUSSING STATUS OF RESPECTIVE BREEDER
REACTOR RESEARCH PROGRAMS AND SAFEGUARDS FOR REACTORS AND
FOR FUEL REPROCESSING SYSTEMS FROM ENVIRONMENTAL VIEWPOINT

ALSO INTERESTED IN THERMAL POLLUTION PROBLEMS AND CONTROL
TECHNOLOGY.

4. STEPS TO ENCOURAGE RATIFICATION OF EXISTING CONVEN-
TIONS (AGENDA ITEM IV-A ABOVE) WOULD PRIMARILY INVOLVE
SEPARATE BILATERAL APPROACHES BY U.S. AND JAPAN, AS
OPPORTUNITIES AROSE, TO OTHER NATIONS CONSIDERING RATI-
FICATION. WE HAVE ALREADY DONE THIS THROUGH OUR EMBASSIES
WITH RESPECT TO ENDANGERED SPECIES CONVENTION, WHICH WAS
DRAFTED AND SIGNED IN WASHINGTON.

5. WE CONTINUE TO FEEL STRONGLY THAT WHALES SHOULD BE
TOPIC OF MINISTERIAL DISCUSSION. PERHAPS IN LIGHT OF
BOYCOTT OF JAPANESE PRODUCTS BEING ENCOURAGED BY U.S.
PRIVATE CONSERVATION ORGANIZATIONS (STATE 51569), FOL-
LOWING JAPANESE REFUSAL TO ACCEPT MOST RECENT IWC DECISIONS,
GOJ MAY BE MORE AGREEABLE THAN PREVIOUSLY TO HAVE QUESTION
DISCUSSED BY MINISTERS.

6. TENTATIVELY, U.S. DELEGATION WILL CONSIST OF CEQ CHAIR-
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MAN PETERSON; STEVE JELLINEK, CEQ STAFF DIRECTOR; LEON
SLAWECKI, CEQ INTERNATIONAL AFFAIRS STAFF MEMBER; ANDREW
CARAKER, EPA INTERNATIONAL ACTIVITIES STAFF MEMBER; AND
ONE REPRESENTATIVE OF OFFICE OF ENVIRONMENTAL AFFAIRS,
DEPARTMENT OF STATE. ONE TECHNICAL EXPERT FROM EPA MAY
ALSO ATTEND.

7. BECAUSE OF OTHER COMMITMENTS, CHAIRMAN PETERSON MUST BE
BACK IN WASHINGTON BY MAY 25. THIS MAY REQUIRE SOME CUR-
TAILMENT OF PLANNED FIELD TRIP. JELLINEK INTERESTED IN
VISITING SUPER-TANKER CONSTRUCTION SITE, SEEING OPERATION
OF STACK GAS SCRUBBING FACILITY USING LATEST TECHNOLOGY,
AND, TIME PERMITTING, POLLUTION IN IRON AND STEEL INDUSTRY.
DECISIONS ON ABOVE MAY BE DEFERRED FOR TIME BEING.

8. WE ARE REVIEWING LATEST JAPANESE DRAFT OF BILATERAL
AGREEMENT AND WILL REPORT OUR COMMENTS SHORTLY BY SEPTTEL.
KISSINGER

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